



New Federal Dollars for New York

The TANF Emergency Contingency Fund in the American Recovery and Reinvestment Act of 2009

June 2009

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In the 2009-2010 state budget, New York used its FFY 2009 regular Contingency Fund award to pay for over \$400 million in TANF-related programs.

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The Fiscal Policy Institute (www.fiscalpolicy.org) is a nonpartisan research and education organization that focuses on tax, budget, and economic issues that affect the quality of life and the economic well being of New York State residents.

TABLE 1

In the 2009-2010 state budget, New York used its FFY 2009 regular Contingency Fund award to pay for over \$400 million in TANF-related programs.

Category	2009-2010 Proposed Budget	2009-2010 Enacted Budget	Difference
Expansions			
Basic Assistance	\$995,500,000	\$1,031,225,000	\$35,725,000
Child Care Subsidies	\$356,300,000	\$392,967,000	\$36,667,000
BRIDGE	\$6,503,000	\$8,503,000	\$2,000,000
Wheels for Work	\$4,000,000	\$7,000,000	\$3,000,000
Wage Subsidy	\$4,000,000	\$14,000,000	\$10,000,000
Supplemental Homeless Intervention Program	\$4,000,000	\$5,000,000	\$1,000,000
Emergency Homeless Program	\$1,000,000	\$2,000,000	\$1,000,000
Restorations (not in the 2009-2010 proposed budget but in the enacted 2008-09 budget)			
Child Care Demonstration Projects		\$10,900,000	\$10,900,000
Displaced Homemakers		\$5,600,000	\$5,600,000
Technology Training (ATTAIN)		\$7,000,000	\$7,000,000
Rochester-Genesee Regional Transportation Authority		\$2,000,000	\$2,000,000
Centro of Oneida		\$125,000	\$125,000
Career Pathways		\$10,000,000	\$10,000,000
VESID/LIVES		\$1,500,000	\$1,500,000
Refugee Resettlement Program		\$1,425,000	\$1,425,000
ACCESS - Welfare to Careers		\$500,000	\$500,000
Strengthening Families through Stronger Fathers		\$2,764,000	\$2,764,000
Programs not in the 2009-2010 proposed budget or the 2008-09 enacted budget for TANF Initiatives			
Preventive Services		\$18,793,000	\$18,793,000
Advantage After Schools		\$11,391,000	\$11,391,000
Home Visiting		\$5,822,000	\$5,822,000
Alternatives to Detention		\$10,752,000	\$10,752,000
Community Reinvestment		\$5,000,000	\$5,000,000
Settlement House		\$6,000,000	\$6,000,000
Caretaker Relative		\$1,998,000	\$1,998,000
Educational Resources		\$3,000,000	\$3,000,000
New Programs			
Green Jobs Corp		\$5,000,000	\$5,000,000
Health Care Jobs		\$5,000,000	\$5,000,000
Transitional Jobs		\$5,000,000	\$5,000,000
Nurse-Family Partnership		\$5,000,000	\$5,000,000
Allocations for Future Spending (Approximate)			
Local Share of Assistance Grant Increase in 2010-2011			\$40,000,000
Local Share of Assistance Grant Increase in 2011-2012			\$67,000,000
State Share of Assistance Grant Increase in 2010-2011			\$17,000,000
State Share of Assistance Grant Increase in 2011-2012			\$20,000,000
Child Care Subsidies in 2010-2011			\$36,700,000
Child Care Subsidies in 2011-2012			\$36,700,000
Total Approximate Difference			\$431,362,000

Notes: Some items listed under "Expansions" are considered restorations to earlier levels of funding. The expansion in child care subsidies was part of the Flexible Fund for Family Services in the Executive Budget.

"Strengthening Families through Stronger Fathers" was funded through the General Fund in the 2008-2009 fiscal year.

"Educational Resources" comprises Adult and Family Literacy; Basic Education; and Language Immersion/ESL programs.

Sources: Executive budget and enacted budget bills

(<http://publications.budget.state.ny.us/eBudget0910/fy0910appropbills/ELFA.pdf> and <http://assembly.state.ny.us/leg/?bn=A00153>, resp.) and email communication with state Division of Budget.

TABLE 2

New York's TANF/MOE caseload was lower in each quarter of FFY 2008 than in FFY 2007—so 2008 would serve as New York's base year for determining its Emergency Contingency Fund award for basic assistance.

	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>June</u>	<u>Jul</u>	<u>Aug</u>	<u>Sept</u>
FFY 2007	165,853	163,825	163,697	162,373	159,783	159,447	156,932	156,306	155,495	159,381	158,405	156,420
2007 Quarterly Averages			164,458			160,534			156,244			158,069
FFY 2008	157,418	156,588	155,798	155,458	155,465	154,565	153,478	154,001	152,587	151,018	150,883	148,548
2008 Quarterly Averages			156,601			155,163			153,355			150,150
FFY 2009	149,681	149,209	150,491									
2009 Quarterly Averages			149,794									

Notes: Amounts show number of families, combined TANF and SSP/MOE cases in New York State. The federal fiscal year (FFY) starts in October; October, November and December fall in the previous calendar year.

Sources: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Family Assistance (see http://www.acf.hhs.gov/programs/ofa/data-reports/caseload/2007/2007_family_tanssp.htm and http://www.acf.hhs.gov/programs/ofa/data-reports/caseload/2008/2008_family_tanssp.htm) and New York State Office of Temporary and Disability Assistance, *Components of New York State TANF and SSP-MOE Caseloads*, May 2009.

TABLE 3

If New York spends more to support needy families in 2009 and 2010, 80 percent of the increased spending in three categories will qualify for an Emergency Contingency Fund award.

	FFY 2007			FFY 2008		
	Basic Assistance	Non-Recurrent Short Term Benefits	Work Subsidies	Basic Assistance	Non-Recurrent Short Term Benefits	Work Subsidies
1st Quarter	\$ 334,534,568	\$ 16,885,463	\$ 1,990,931	\$ 339,305,118	\$ 41,391,868	\$ 491,214
2nd Quarter	\$ 318,605,989	\$ 24,926,828	\$ 133,463	\$ 349,026,547	\$ 40,076,644	\$ 334,768
3rd Quarter	\$ 333,948,468	\$ 65,836,542	\$ 4,211	\$ 379,123,532	\$ 41,271,967	\$ 7,875
4th Quarter	\$ 253,471,106	\$ 8,031,762	\$ (846,163)	\$ 252,729,643	\$ 50,273,059	\$ 642,108
TOTAL	\$ 1,240,560,131	\$ 115,680,595	\$ 1,282,442	\$ 1,320,184,840	\$ 173,013,538	\$ 1,475,965

	FFY 2009		
	Basic Assistance	Non-Recurrent Short Term Benefits	Work Subsidies
1st Quarter	\$ 320,980,020	\$ 53,195,002	\$ 708,037
2nd Quarter	\$ 215,099,541	\$ 49,931,314	\$ 846,429

Notes: The federal fiscal year (FFY) starts in October of the previous year. These amounts are total reported expenditures made with: 1) federal TANF funds, 2) state maintenance-of-effort in TANF programs, and 3) state maintenance-of-effort in separate state programs (SSP). They are based on cumulative year-to-date quarterly reports. See Tables 4 and 5 for breakdowns of these totals.

In the 4th quarter of FFY 2007, \$1.6 million was moved from work subsidies to a related category on the ACF-196 form called Other Work Activities/Expenses. These adjustments occur when errors in classification are discovered. (Additional movements can be seen in quarterly breakdowns on Tables 4 and 5.)

Source: New York State Division of Budget copies of federal form ACF-196. The federal Department of Health and Human Services does not post quarterly data.

TABLE 4

Temporary Assistance to Needy Families (TANF) Expenditure Data for New York – 2007 and 2008.

		FFY 2007			FFY 2008		
		Basic Assistance	Non-Recurrent Short Term Benefits	Work Subsidies	Basic Assistance	Non-Recurrent Short Term Benefits	Work Subsidies
1st Quarter	Federal TANF Expenditures	\$ 58,257,524	\$ 7,077,674	\$ 1,990,256	\$ 53,625,200	\$ 16,370,622	\$ 491,214
	State MOE Expenditures in TANF Program	\$ 200,475,375	\$ 7,146,109	\$ 675	\$ 205,717,734	\$ 16,410,021	\$ -
	State MOE Expenditures in Separate State Programs	\$ 75,801,669	\$ 2,661,680		\$ 79,962,184	\$ 8,611,225	
	TOTAL	\$ 334,534,568	\$ 16,885,463	\$ 1,990,931	\$ 339,305,118	\$ 41,391,868	\$ 491,214
2nd Quarter	Federal TANF Expenditures	\$ 309,506,421	\$ 11,992,427	\$ 133,463	\$ 211,406,100	\$ 15,410,684	\$ 334,768
	State MOE Expenditures in TANF Program	\$ (66,577,317)	\$ 12,054,520	\$ -	\$ 53,491,553	\$ 15,445,369	\$ -
	State MOE Expenditures in Separate State Programs	\$ 75,676,885	\$ 879,881	\$ -	\$ 84,128,894	\$ 9,220,591	\$ -
	TOTAL	\$ 318,605,989	\$ 24,926,828	\$ 133,463	\$ 349,026,547	\$ 40,076,644	\$ 334,768
3rd Quarter	Federal TANF Expenditures	\$ 51,175,998	\$ 44,266,626	\$ 4,211	\$ 75,738,384	\$ 15,623,483	\$ 7,875
	State MOE Expenditures in TANF Program	\$ 282,772,470	\$ 21,569,916	\$ -	\$ 217,320,957	\$ 15,674,278	\$ -
	State MOE Expenditures in Separate State Programs	\$ -	\$ -	\$ -	\$ 86,064,191	\$ 9,974,206	\$ -
	TOTAL	\$ 333,948,468	\$ 65,836,542	\$ 4,211	\$ 379,123,532	\$ 41,271,967	\$ 7,875
4th Quarter	Federal TANF Expenditures	\$ 300,843,844	\$ (14,876,727)	\$ (850,663)	\$ 300,875,099	\$ 19,836,172	\$ 642,108
	State MOE Expenditures in TANF Program	\$ (208,289,231)	\$ 7,857,158	\$ 4,500	\$ (126,332,504)	\$ 19,885,184	\$ -
	State MOE Expenditures in Separate State Programs	\$ 160,916,493	\$ 15,051,331	\$ -	\$ 78,187,048	\$ 10,551,703	\$ -
	TOTAL	\$ 253,471,106	\$ 8,031,762	\$ (846,163)	\$ 252,729,643	\$ 50,273,059	\$ 642,108

Notes: The federal fiscal year starts in October of the previous year. Negative numbers reflect adjustments. These amounts are based on cumulative year-to-date quarterly reports.

Source: New York State Division of Budget copies of federal form ACF-196.

TABLE 5**Temporary Assistance to Needy Families (TANF) Expenditure Data for New York – 2009.**

		FFY 2009		
		Basic Assistance	Non-recurrent Short-term Benefits	Work Subsidies
1st Quarter	Federal TANF Expenditures	\$ 51,408,849	\$ 20,999,052	\$ 708,037
	State MOE Expenditures in TANF Programs	\$ 269,571,171	\$ 32,195,950	
	State MOE Expenditures in Separate State Programs			
	TOTAL	\$ 320,980,020	\$ 53,195,002	\$ 708,037
2nd Quarter	Federal TANF Expenditures	\$ 232,091,151	\$ 19,787,619	\$ 846,429
	State MOE Expenditures in TANF Programs	\$ (16,991,610)	\$ 30,143,695	\$ -
	State MOE Expenditures in Separate State Programs			
	TOTAL	\$ 215,099,541	\$ 49,931,314	\$ 846,429

Notes: The federal fiscal year starts in October of the previous year. Negative numbers reflect adjustments.

These amounts are based on cumulative year-to-date quarterly reports.

Source: New York State Division of Budget copies of federal form ACF-196.